

26 July 2007

# Report No. 44 Implementation of the Agreement on Movement and Access (11 - 24 July 2007)

The United Nations<sup>1</sup> is submitting the 44<sup>th</sup> bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA), covering the period 11 - 24 July 2007. <sup>2</sup>

## 1. Overall Progress:

There have been no major changes since the previous reporting period. The two main crossings, Rafah and Karni, have been effectively closed since 10 June. At Karni Crossing a single-lane conveyor belt was open for two days to enable the import of grain. Karni Crossing remains closed for the import of all other items and all exports. Erez crossing has been closed to all Palestinian workers since 12 March 2006. A limited number of Palestinian senior traders were able to cross to the West Bank and Israel. Humanitarian workers and a limited number of medical cases continue to cross at Erez after special coordination with the IDF. Sufa and Kerem Shalom crossings were open for the entry of humanitarian and commercial food commodities. There are serious concerns over the capacity of these two crossings to safely transfer perishable food.

# Changes of note since Report No. 43 (10 July):

- **Rafah crossing** remained closed during this reporting period. It has been closed for more than 45 days, and was last open on 9 June. On one day during the previous reporting period 20 Palestinians entered the Gaza Strip in a coordination initiated by Egypt without the presence of EUBAM.
- **Karni crossing** remains closed during the reporting period and has been closed since 12 June. A single conveyor belt/chute for importing food grains, animal feed, soya, and corn was open on 2 days (11 and 23 July) for an average of 3 hours each day (compared with 6 days during the previous reporting period) bringing into Gaza the equivalent of 118 truck loads of these products compared with 185 truck loads during the previous period. Karni crossing remained closed for the import of all other items and all exports.
- Sufa crossing was open on 12 days for the entry of commercial food and humanitarian aid.
- **Kerem Shalom crossing** was open on 4 days during this period for the entry of commercial food and humanitarian aid. During the previous reporting period it was open on 14 days for the same purpose. The closures during this period were due to security concerns following shelling of the crossing and for construction work on both sides of the crossing
- **Erez crossing** has been closed since 12<sup>th</sup> June to all Palestinians, except for a limited number of senior Palestinian traders who were granted special permits to cross to the West Bank and Israel, and some medical cases. The Israeli DCL reports a total of 46 senior Palestinian traders crossed between 1 14 July. Erez remained open for the movement of international personnel..
- **Obstacles to movement in the West Bank** increased compared to the previous reporting period (from 539 to 541) which is an increase of 165 obstacles, or 43.5%, over the baseline figure of August 2005.

# 2. No Change since Report No. 43 (10 July):

• Convoys between the Gaza Strip and the West Bank:

**Truck convoys** due in mid January 2006, no discussion; implementation now 18 months overdue. **Bus convoys** due in mid December 2005, no discussion; implementation now 19 months overdue.

Ports:

**Seaport** awaiting, since November 2005, GoI assurance to donors that it will not interfere with

its operation.

**Airport** awaiting, since November 2005, commencement of discussions.

<sup>&</sup>lt;sup>1</sup> The Office of the Quartet's Special Envoy closed on 28 April. Since then the United Nations through the oPt OCHA office has assumed reporting responsibilities on the implementation of the AMA.

<sup>&</sup>lt;sup>2</sup> On 12 June, Erez and Karni Crossing were announced closed for Israeli security concerns in relation to the internal Palestinian armed factional clashes).

# **Update :11 - 24 July 07**

lafah		
peration		
Days open in period		
Actual : Scheduled	0 : 14 b	0%
Number of days experiencing a closure (total in 2-week period)	14	
Working hours (daily ave.) <sup>a</sup>		
Actual : Scheduled	0 : 12	0%
Total working hours in period		
Actual : Scheduled	0 : 168	0%
Security incidents on Palestinian side of border	0	C

- a: The actual working hours per day (ave.) is calculated on the basis of actual days open.
- b: Rafah opened for 0 days. The crossing was closed this week. (Source EU-BAM).
- c: There were no reported security incidents.

1.b. Movement: Travellers and Cargo	In	Out
Travellers through Rafah (daily ave.) <sup>d</sup>	0	0
Number of trucks (daily ave.)	n.a.	n.a.
Number of cars (daily ave.) <sup>e</sup>	0	0

- d: The travellers through Rafah (daily ave.) is calculated on the basis of scheduled days open i.e. 14 days.
- e: Pending capacity-building of the Palestinian personnel at Rafah.

1.c. Management and Operations	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	YES <sup>f</sup>

f: Working level discussions took place prior to 29 March.

n.a.= not applicable to this report

# **Update :11 - 24 July 07**

Crossing Points									
Goods - Gaza Strip	Erez		Karni		Kerem Shalom <sup>h</sup>		Sufa <sup>h</sup>		Total
Days open in period									
Actual : Scheduled <sup>a</sup>	n.a.	-	0:12	0%	4 : n.a.	-	12 : 12	-	16
Number of days experiencing a closure	n.a.		12 <sup>e</sup>		n.a.		0		12
Working hours (daily ave.)									
Actual : Scheduled <sup>b</sup>	n.a.	-	0.0 : 13.5 e	0%	n.a.	-	n.a. : 7.5 i	-	0
Utilization ratio <sup>c</sup>	n.a.		no data		n.a.		n.a.		
Total working hours in period		-							
Actual : Scheduled	n.a.	-	0:162	0%	n.a.	-	n.a.		0.
Number of trucks out (daily ave.)									
Actual : Scheduled	n.a.	-	0:400 f	0%	n.a.	-	n.a.		0.
Agricultural	n.a.		0.0		n.a.		n.a.		0.
Non-Agricultural	n.a.		0.0		n.a.		n.a.		0.
Number of trucks in (daily ave.)	n.a.		10 <sup>9</sup>		n.a.		n.a.		10
Security incidents on Palestinian side of the crossing <sup>d</sup>	0		0		0		0		0

People - Gaza Strip	Erez			Karni		Kerem Shalom		Sufa			То	tal		
Days open in period		Primary												
Actual : Scheduled	14 :	14 <sup>j</sup>	100%	n.a	а.	-	n.a	а.	-	n.a	а.	-	,	14
Number of days experiencing a closure	(	)		n.a	а.		n.a	а.		n.a	а.			0
Working hours (daily ave.)														
Actual : Schedulea <sup>b</sup>	n.a. :	16.0 k	n.a.	n.a	а.	-	n.a	а.	-	n.a	а.		n.	a.
Total working hours in period														
Actual : Scheduled	n.a. :	224	n.a.	n.a	а.	-	n.a	а.	-	n.a	а.	-	n.	a.
Travellers through crossing (daily ave.)	Traders	Workers		In	Out		In	Out		In	Out		Traders	Work
	0	0		n.a.	n.a.		n.a.	n.a.		n.a.	n.a.		0	0

- a: Karni crossing is scheduled to operate six days per week (closed Saturdays), Sufa to operate five days (closed Fridays and Saturdays) and there are no scheduled operating days for Kerem Shalom crossing which is open peridocially for humanitarian goods only.
- b: The actual working hours per day (ave.) is calculated on the basis of actual days open i.e. 0 days for Karni and 14 days for Erez.

  All other averages are calculated on the basis of scheduled days open.
- c: Ratio of actual vs. planned working hours of scanners and cells.
- d: There were no reported security incidents during the reporting period.
- e: Karni was not open during the reporting period. One grain conveyor was open on 3 days for food and animal feed.
- f: Total truckloads of exported goods was 0 during the reporting period. The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).
- g: Total truckloads of imports during reporting period was 118. (In addition 0 truckloads of aggregates were imported through Karni). The daily average number of trucks is calculated on the basis of scheduled days open i.e. 12 (source: PalTrade).
- h: Kerem Shalom and Sufa may operate as alternative commercial crossing points when Karni is closed. Kerem Shalom is used for humanitarian goods and Sufa for aggregates (construction materials).
- i: According to the Israeli DCL, Sufa crossing is scheduled to open between 07:30 and 15:00 hours.
- j: Erez remains closed for Palestinian workers since 12 March 2006. The crossing is open for limited number of senior traders with permits: according to the MoNE, permits are only being granted to senior traders who are at least 35 years old and married with children. Some critical Palestinian humanitarian cases have been permitted to cross subject to prior coordination with the IDF. On 12 June the Crossing was closed for Israeli security reasons realted to Palestinian factional armed clashes in the Gaza Strip.
- k: According to the Israeli DCL, Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours.

  n.a.= not applicable to this report

lanagement and Operations - Gaza Strip		YES/NO
New and additional scanner installed at Karni by 31 December 2005		NO
Common management system adopted by both parties		NO
New generation of x-ray equipment installed and used		NO
Passages protected on the Palestinian side of the border		NO
	Training program in place	YES
	Security equipment installed	IN PROCESS
PA established a unified system of border management		NO
Management system developed for Karni applied to Erez and Kerem Shalom		NO

2.4N	lanagement and Operations - West Bank	Tarkumiya	Jalame	Sha'ar Ephraim
	Israel put in place similar arrangements to make West Bank passages fully operational	NO	NO	NO
	Operational procedures developed for those passages	NO	NO	NO

# **Update :11 - 24 July 07**

Gaza Strip Seaport								
	YES/NO							
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO							
Tripartite committee to develop security and other arrangements for the port established	NO							

Gaza Strip Airport	
	YES/NO
Discussions continuing on security, construction and operations issues	NO

Between Gaza and the West Bank		
oys		YES/NO
Bus convoys established by December 15 2005	NO	
Truck convoys established by January 15 2006	NO	
Detailed implementation arrangements worked out	NO	
Buses (both directions - ave. in period)		•
Number of convoys per day	0	
Number of people per day	0	
Trucks (both directions - ave. in period)		
Number of convoys per day	0	
Number of trucks per day	0	

Movement Within the West Bank									
Obstacle reduction	stacle reduction								
Work ongoing to establish a plan to reduce obstacles	Work ongoing to establish a plan to reduce obstacles								
Plan to reduce obstacles completed by 31 December 2005			NO						
	Current	Baseline	% increase over						
	count	(1 Aug 05) <sup>b</sup>	baseline						
Number of identified obstacles <sup>a</sup>	541	376	43.9%						
of which manned	86	59	45.8%						
of which unmanned	455	317	43.5%						

a: OCHA compiles several times a year a comprehensive count of physical obstacles to Palestinian movement in the the West Bank. The figures reported here are based on field observations only.

b: This first figure was agreed upon by OCHA and the IDF in August 2005 and is used as the baseline for the AMA.

#### Trend Analysis - Traveller crossing points

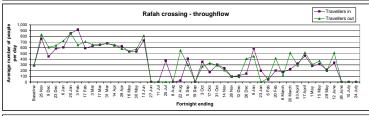
Rafah	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43	Period 44
Raian	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	0 May - 12 Jun	13 - 26 June	7 June - 10 Jul	11 - 24 July
Working hours per day (ave.)											
Actual	no data	3.2	3.4	4.6	2.7	2.6	1.6	3.1	0.0	0.0	0.0
Scheduled	no data	12	12	12	12	12	12	12	12	12	12
Days open in period											
Actual	n.a.	7	6	7	4	4	2	5	0	0	0
Scheduled	n.a.	14	14	14	14	14	14	14	14	14	14
Number of days experiencing a closure (total in period)	2.8 (ave.)	7	8	7	10	10	12	9	14	14	14
Travellers through Rafah in (daily ave.)	286	225	323	459	281	314	215	337	0	0	0
Travellers through Rafah out (daily ave.)	297	506	291	513	307	367	195	511	0	0	0
No. of trucks out (daily ave.)	0	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
No. of cars in (daily ave.)	0	0	0	0	0	0	0	0	0	0	0
No. of cars out (daily ave.)	0	0	0	0	0	0	0	0	0	0	0
Security incidents on Palestinian side of border	no data	0	0	0	0	1	0	0	0	0	0

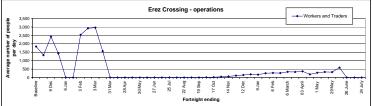


Erez	Baseline	Period 35	Period 36	Period 37							
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 - 17 April 07							
Working hours per day (ave.)											
Actual	no data	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Scheduled	no data	16.5	16.5	16.0	16.0	16.0	16.0	16.0	16.0	16.0	16.0
Days open in period											
Actual	n.a.	14	11	7	11	14	13	13	0	7	14
Scheduled	n.a.	14	11	7	11	14	13	14	14	14	14
Number of days experiencing a closure (total in period)	7.6 (ave.)	0	0	0	0	0	0	1	14	7	0
Workers & traders in (daily ave.)	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data
Workers & traders out (daily ave.)	1,841	329	371	193	284	331	319	585	0	0	0
Security incidents on the Palestinian side of the crossing	no data	0	0	0	0	0	0	0	0	0	0









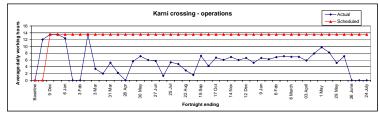
#### Trend Analysis - Goods traffic crossing points

Karni	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43	Period 44
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July	11 - 24 July
Working hours per day (ave.)											
Actual	no data	6.9	5.8	7.9	9.7	8.2	5.1	7.1	0.0	0.0	0.0
Scheduled	no data	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5
Utilization ratio <sup>b</sup>	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data
Days open in period											
Actual	n.a.	11	11	10	11	11	8	11	0	0	0
Scheduled <sup>c</sup>	n.a.	12	11	11	11	12	12	12	12	12	12
Number of days experiencing a closure (total in period)	2.2 (ave.)	1	0	1	0	1	4	1	12	12	12
Number of trucks out (daily ave.)	23	44.3	40.2	48.5	56.3	31.7	11.8	31.4	0.0	0.0	0.0
Agricultural	no data	28.7	24.7	29.5	31.4	13.8	2.2	4.7	0.0	0.0	0.0
Non-Agricultural	no data	15.7	15.5	19.0	24.9	17.9	9.7	26.8	0.0	0.0	0.0
Number of trucks scheduled out (daily ave.)	no data	400	400	400	400	400	400	400	400	400	400
Number of trucks in (daily ave.)	205	212	212	236	285	237	137	238	0	15	10
Security incidents on Palestinian side of the crossing	no data	0	0	0	0	0	0	0	0	0	0



Erez	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43	Period 44
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July	11 - 24 July
Working hours per day (ave.)											
Actua	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Schedule	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period											
Actua		n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Schedule	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Agricultura	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Non-Agricultura	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.









Hatio of actual vs. planned working nours
 Karni is closed on Saturdays.
 This figure does not include aggregates.
 Source: PalTrade.

#### Trend Analysis - Goods traffic crossing points (continued)

Kerem Shalom	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43	Period 44
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July	11 - 24 July
Working hours per day (ave.)											
Actual	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Scheduled	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Days open in period											
Actual	n.a.	2	2	5	1	2	1	0	5	14	4
Scheduled	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of days experiencing a closure (total in 2 week period)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks out (daily ave.)											
Agricultural	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Non-Agricultural	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks scheduled out (daily ave.)	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
Number of trucks in (daily ave.)	n.a.	no data	no data	no data	no data	no data	no data	no data	no data	no data	no data
Security incidents on Palestinian side of the crossing	n.a.	0	0	0	0	0	0	0	0	0	0



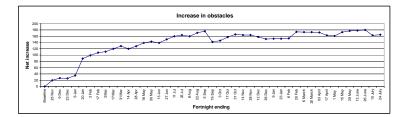
### Trend Analysis - other

Convoys	Baseline	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43	Period 44
	Jan 04 - Jun 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July	11 - 24 July
Buses (both directions)											
No. of convoys per day	0	0	0	0	0	0	0	0	0	0	0
No. of people per day	0	0	0	0	0	0	0	0	0	0	0
Trucks (both directions)											
No. of convoys per day	0	0	0	0	0	0	0	0	0	0	0
No. of trucks per day	0	0	0	0	0	0	0	0	0	0	0

Movement within the West Bank	First figure <sup>e</sup>	Period 35	Period 36	Period 37	Period 38	Period 39	Period 40	Period 41	Period 42	Period 43	Period 44
	1 Aug 05	7-20 Mar	21 Mar - 3 Apr	4 -17 April 07	18 Apr - 1 May 07	02 - 15 May 07	16 - 29 May 07	30 May - 12 June	13 - 26 June	27 June - 10 July	11 - 24 July
No. of identified obstacles	376	549	548	539	537	549	553	554	556	539	541
of which manned	59	84	83	86	86	86	86	86	85	86	86
of which unmanned	317	465	465	453	451	463	467	468	471	453	455

e: This first figure was agreed upon by OCHA and the IDF and is used as the baseline.

n.a.= not applicable to this report



# Technical notes to the Report on the Implementation of the Agreement on Movement and Access

The AMA is primarily concerned with the movement of Palestinians and commercial goods traffic into and out of the Gaza Strip. However there is also movement of humanitarian workers and goods across some of the checkpoints which is included in some of the figures. To clarify the reporting figures an explanation of the AMA report for each crossing follows:

#### 1. **Rafah**. There are two parts to the AMA:

- a. personnel movement into and out of Egypt. The AMA reports the crossing open only when it is open for Palestinian ID card holders. Others may cross with prior agreement. The AMA report details only Palestinian ID card holder movement. The crossing was opened by 25 November 2005, as scheduled in the AMA. It is monitored by the EU Border Assistance Mission (EU BAM).
- b. commercial goods traffic export to Egypt. To date there has been no movement of commercial goods through Rafah.

The EU-BAM monitors are based in Israel and travel to Rafah via Kerem Shalom when Israeli security concerns allow for both Rafah and Kerem Shalom to be open.

#### Karni.

- a. commercial goods traffic. Karni is the primary crossing point for commercial goods into and out of the Gaza Strip. The crossing point is reported 'open' if it is open for imports and/or exports. The AMA states that the target for the number of export trucks passing through Karni out of the Gaza Strip was 150 by the end of 2005, rising to a target of 400 by the end of 2006. Thus the scheduled figure in the table on p3 is set at 150 (the agreed minimum) but the graphical representation of the target in the trend analysis (p6) shows a dotted line rising to 400 from December 2006.
- b. *personnel movement* to and from Israel/the West Bank. Karni is a back-up for personnel movement (for use when Erez is closed). Thus there are no scheduled working days for personnel movement.
- c. humanitarian goods. Karni is also a crossing point for humanitarian goods into the Gaza Strip. The truckloads of 'goods in' reported on p2 include both commercial and humanitarian goods. Current data sources do not distinguish between humanitarian and commercial goods.

#### Erez

- a. *personnel movement* (workers and traders) to and from Israel/the West Bank. Erez is the primary crossing point for people into and out of the Gaza Strip. .
- b. commercial goods traffic to and from Israel/the West Bank. Erez is a back up for commercial goods movement (for use when Karni is closed). Thus there are no scheduled working days for goods.
- c. humanitarian movement. International humanitarian staff may cross with prior agreement but are not included in the AMA reports.

#### 4. Sufa.

a. commercial goods, specifically aggregates for construction, although other commercial goods may be imported to the Gaza Strip through Sufa periodically. Sufa is reported as 'open' whenever it is open for aggregates, other commercial goods or humanitarian goods. There are no scheduled opening days or hours in the AMA.

## 5. Kerem Shalom.

- a. humanitarian goods. Kerem Shalom is an alternative entry point for humanitarian goods.
- b. commercial goods traffic to and from Israel/the West Bank. The Palestinian Authority have refused to accept Kerem Shalom as an alternative commercial crossing point as it is located in Israel. Kerem Shalom is reported as 'open' whenever it is open for humanitarian goods. There are no scheduled opening days or hours in the AMA.

#### 6. General

The 'number of days experiencing a closure' is actually the number of scheduled days that a checkpoint is completely closed for reasons other than a mutually agreed holiday. The agreement does not define a 'closure'. Where a checkpoint is closed for only a few hours during the day (or opens late/closes early) it is recorded as 'open'.

30/07/07